Message Text

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EXDIS

E.O. 11652:GDS

TAGS: EGEN, CIEC

SUBJECT:U.S. POSITION AT CIEC ON INCREASED AID

FOR BOSWORTH FROM BOEKER

1. THE SECRETARY'S MEETING WITH CONGRESSIONAL LEADERSHIP THIS MORNING INDICATED SIGNIFICANT OPPOSITION TO ADMINISTRATION UNDERTAKING TO SEEK A DOUBLING OF U.S. AID APPROPRIATIONS OVER THE NEXT FIVE YEARS. CONGRESSIONAL LEADERS' JUDGMENT WAS CLEARLY THAT THE U.S. COMMITMENT ON DOUBLING AT THIS TIME WOULD COST US NEEDED SUPPORT FOR FY78 AID REQUESTS. THERE WAS CONCERN THAT BROAD CONGRESSIONAL REACTION TO AN OBJECTIVE OF DOUBLING U.S. AID WOULD BE DOMINATED BY THE DRAMATIC IMPRESSION OF THE TARGET, RATHER THAN SOPHISTICATED UNDERSTANDING OF THE MANAGEABLE OUTLAY IMPLICATIONS OF OUR ACTUAL PLANS. WHILE THERE WAS CONSIDERABLE UNDERSTANDING THAT U.S. AID LEVELS WILL INCREASE AND SHOULD INCREASE, MOST CONGRESSIONAL REPRESENTATIVES CONFIDENTIAL

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INDICATED THAT THE CONGRESS WOULD, IN EFFECT, PREFER A YEAR BY YEAR APPROACH TO A LONG-TERM TARGET.

2. IN LIGHT OF THE RESULTS OF OUR SOUNDINGS SO FAR, WE ARE UNDERTAKING NO FURTHER CONGRESSIONAL CONSULTATIONS ON AID DOUBLING. WE PLAN TO HAVE THE SECRETARY'S CIEC STATEMENT INDICATE THE ADMINISTRATION'S INTENT TO SEEK

SUBSTANTIAL INCREASES IN OUR FOREIGN ASSISTANCE OVER COMING YEARS, BUT WITHOUT QUANTIFICATION OF THESE INCREASES.

3. IN YOUR BILATERAL CONSULTATIONS, PLEASE INDICATE TO THOSE MAJOR INDUSTRIAL COUNTRY REPRESENTATIVES THAT ARE AWARE OF THE ADMINISTRATION'S AID PLANS THE CONGRESSIONAL CONSIDERATIONS WHICH HAVE LED TO OUR DECISION TO DESCRIBE THESE PLANS AT CIEC IN TERMS OF THE MORE GENERAL UNDERTAKING TO INCREASE AID SUBSTANTIALLY WHICH ALL G-8 COUNTRIES ENDORSE. VANCE

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